

DEPARTMENT OF THE INTERIOR

Freedom of Information Act 1998 Annual Report
October 1 - 1997 - September 30, 1998

Bureau/Office	<u>Bureau of Indian Affairs, Office of Management and Administration</u>
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I & II. (To be completed by the Department)

III. Definitions of Terms and Acronyms Used in the Report

**A. Bureau - specific acronyms or other terms included in each report.
(To be completed by the bureau if appropriate)**

B. Basic terms, expressed in common terminology.

1. FOIA/PA request - Freedom of Information Act/Privacy Act request. A FOIA request is generally a request for access to records concerning a third party, an organization, or a particular topic of interest. A Privacy Act request is a request for records concerning oneself; such requests are also treated as FOIA requests. **(All requests for access to records, regardless of which law is cited by the requester, are included in this report).**
2. Initial Request - a request to a federal agency for access to records under the Freedom of Information Act.
3. Appeal - a request to a federal agency asking that it review at a higher administrative level a full denial or partial denial of access to records under the Freedom of Information Act, or any other FOIA determination such as a matter pertaining to fees.
4. Processed Request or Appeal - a request or appeal for which an agency has taken a final action on the request or the appeal in all respects.
5. Multi-track processing - a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests in each track are processed on a first-in/first-out basis. A requester who has an urgent need for records may request expedited processing (see below).

6. Expedited processing — an agency will process a FOIA request on an expedited basis when a requester has shown an exceptional need or urgency for the records which warrants prioritization of his or her request over other requests that were made earlier.
7. Simple request — A FOIA request that an agency using multi-track processing places in its fastest (nonexpedited) track based on the volume and/or simplicity of records requested.
8. Complex request — a FOIA request that an agency using multi-track processing places in a slower track based on the volume and/or complexity of records requested.
9. Grant — an agency decision to disclose all records in full in response to a FOIA request.
10. Partial grant — an agency decision to disclose a record in part in response to a FOIA request, deleting information determined to be exempt under one or more of the FOIA's exemptions; or a decision to disclose some records in their entirety, but to withhold others in whole or in part.
11. Denial — an agency decision not to release any part of a record or records in response to a FOIA request because all the information in the requested records is determined by the agency to be exempt under one or more of the FOIA's exemption, or for some procedural reason (such as because no record is located in response to a FOIA request).
12. Time limits — the time period in the Freedom of Information Act for an agency to respond to a FOIA request (ordinarily 20 working days from proper receipt of a "perfected" FOIA request).
13. "Perfected" request — a FOIA request for records which adequately describes the records sought, which has been received by the FOIA office of the agency or agency component in possession of the records, and for which there is no remaining question about the payment of applicable fees.
14. Exemption 3 statute — a separate federal statute prohibiting the disclosure of a certain type of information and authorizing its withholding under FOIA subsection (b)(3).
15. Median number — the middle, not average number. For example, 3, 7, and 14, the median number is 7.
16. Average number — the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7,

and 14, the average number is 8.

IV. Exemption 3 Statutes

1. List of Exemption 3 statutes relied on by bureau during current fiscal year and number of times invoked.
2. Brief description of type(s) of information withheld under each statute.
3. Statement of whether a court has upheld the use of each statute. If so, then cite example **(To be completed by SOL)**.

V. Initial FOIA/PA Access Requests

■ This should include all access requests, whether first-party or third-party. Only “perfected” requests should be included. A “perfected request” is a FOIA request for records which adequately describes the records sought, which has been received by the FOIA office of the agency or agency component in possession of the records, and for which there is no remaining question about the payment of applicable fees.

A. Number of initial requests.

- Even though a requester may ask for several items, e.g., copies of four audit reports, this still only constitutes one request.
- The total of the numbers in lines 1 and 2, minus the number in line 3, should equal the number in line 4.

1. Number of requests pending as of end of preceding fiscal year	<u>23</u>
2. Number of requests received during current fiscal year	<u>929</u>
3. Number of requests processed during current fiscal year	<u>887</u>
4. Number of requests pending as of end of current fiscal year	<u>65</u>

B. Disposition of initial requests.

1. Number of total grants	<u>665</u>
2. Number of partial grants	<u>63</u>
3. Number of denials	<u>46</u>

- Even though more than one exemption may be invoked for each denial, it

still only constitutes one denial.

- Include fee waiver denials under item 4d, “Fee-related reason”.
 - A “no record” response does not constitute a denial which would be reported under 3--these should be included under 4a, “No records”.
- a. Number of times each FOIA exemption used (counting each exemption once per request)

(1) Exemption 1 0

(2) Exemption 2 1

(3) Exemption 3 0

(4) Exemption 4 18

(5) Exemption 5 13

(6) Exemption 6 32

(7) Exemption 7 (A) 6

(8) Exemption 7 (B) 6

(9) Exemption 7 (C) 2

(10) Exemption 7 (D) 0

(11) Exemption 7 (E) 0

(12) Exemption 7 (F) 0

(13) Exemption 8 0

(14) Exemption 9 0

4. Other reasons for nondisclosure (total) 217

 a. no records 99

 b. referrals 75

 c. request withdrawn 4

- d. fee-related reason 4
- e. records not reasonably described 19
- f. not a proper FOIA request for some other reason 4
- g. not an agency record 5
- h. duplicate request 6
- i. other (specify) 1 (3rd party)
(If a request was denied under the Privacy Act, specify which Privacy Act exemption was used to deny the information.)

VI. Appeals of Initial Denials of FOIA/PA Requests (To be completed by the Department,)

- This should include all access requests, whether first-party or third-party.

A. Number of appeals.

- 1. Number of appeals received during fiscal year _____
- 2. Number of appeals processed during fiscal year _____

B. Disposition of appeals.

- 1. Number completely upheld _____
- 2. Number partially reversed _____
- 3. Number completely reversed _____

a. number of times each FOIA exemption used
(counting each exemption once per appeal)

- (1) Exemption 1 _____
- (2) Exemption 2 _____
- (3) Exemption 3 _____
- (4) Exemption 4 _____
- (5) Exemption 5 _____

- (6) Exemption 6 _____
- (7) Exemption 7(A) _____
- (8) Exemption 7(B) _____
- (9) Exemption 7(C) _____
- (10) Exemption 7(D) _____
- (11) Exemption 7(E) _____
- (12) Exemption 7(F) _____
- (13) Exemption 8 _____
- (14) Exemption 9 _____
- 4. Other reasons for nondisclosure (total) _____

- a. no records _____
- b. referrals _____
- c. request withdrawn _____
- d. fee-related reason _____
- e. records not reasonably described _____
- f. not a proper FOIA request for some other reason _____
- g. not an agency record _____
- h. duplicate request _____
- i. other (specify) _____

(If a request was denied under the Privacy Act, specify which Privacy Act exemption was used to deny the information.)

VII. Compliance with Time Limits/Status of Pending Requests

- Bureaus should count days from the time at which a request is “perfected.”
- Bureaus should provide the median number of days under A and B. If the Bureau believes that “average time” is a better measure of its performance, it may wish to include that as well.
- **Examples - calculating the median:**

1) Given 7 requests completed during the fiscal year, aged 10, 25, 35, 65, 75, 80, and 400 days from date for perfection to date of completion, the total number of requests completed during the fiscal year would be 7 and the median age of the completed requests

would be 65 days.

2) Example for calculation of median: If there were 6 pending cases aged 10, 20, 30, 50, 120, and 200 days from date of perfection to date of completion, the total number of requests completed would be 6 and the median age would be 40 days (the average of the 2 middle numbers).

A. Processing time for processing during the year.

1. Normal Processing

a. number of requests processed 878

b. median number of days to process 454

c. average number of days to process (optional) _____

2. Requests accorded expedited processing.

a. number of requests processed _____

b. median number of days to process _____

c. average number of days to process (optional) _____

(NOTE: DOI does not use multitrack processing at this time.)

B. Status of pending requests.

1. Number of requests pending as of end of FY 98 65
(Enter this number from Line V.A.4.)

2. Median number of days that such requests were
pending as of that date (September 30, 1998) _____

3. Average number of days that such requests were
pending as of that date (optional) _____

VIII. Comparisons with Previous Year(s)

Bureaus should state comparisons both in total numbers and in percentage of change.
(Note that the figures reported in the FY 97 report cover 9 months only --in providing the
figures requested below, please use a 12-month period.)

A. Comparison of numbers of requests received:

No. % Change over FY97

FY 98 867
FY 97 783

B. Comparison of numbers of requests processed:

No. % Change over FY97
(if available)

FY 98 830
FY 97 709

C. Comparison of median numbers of days requests were pending at the end of FY:

No. % Change over FY97
(if available)

FY 98 301
FY 97 105

D. Other narrative statements describing bureau efforts to improve timeliness of FOIA responses and making records available to the public (e.g., backlog-reduction efforts, training provided by bureau to its employees (do not list training sponsored by DOJ, ASAP, USDA, etc.):

BIA Areas and Agencies require additional funding for FOIA/PA Training and to fill positions to handle FOIA/PA issues. Areas depend on employees with FOIA/PA collateral duties to perform the required tasks. Three Areas planned, organized and hosted FOIA/PA Training for their Areas and Agencies, where presentations were made by Departmental FOIA staff and regional solicitors.

IX. Costs/FOIA Staffing

A. Staffing levels

1. Number of full-time FOIA personnel 5
2. Number of personnel with part-time or
occasional FOIA duties (in total work-years) 113
3. Total number of personnel (in work-years) 118

B. Total Costs (including staff and all resources)

- The salaries (or portion thereof) of the FOIA Officer/Coordinator(s) and others involved in administering/implementing the FOIA Program, including clerical

support. For purposes of the report, use the individual's salary (exclude benefits and overhead) (include under 1,2, and 3, if applicable)

- Cost to provide or attend training (include under 3).
- Fees which were waived or not recovered, including those instances where the fee is \$15 or under, provided that a record of such fees is maintained as backup information (include under 1).
- The cost to develop and maintain the Bureau's FOIA home page (include under 3).
- Other costs (**Check with the Departmental FOIA Officer**).

1. FOIA processing (including appeals)

Staff _____

Other _____

2. Litigation-related activities (estimated)

Staff _____

Other _____

3. Other costs - administering the program (training, home page costs, etc.)

4. Total Costs

5. Comparison with previous year(s) (including % of change **(optional for FY 98)**)

C. State of additional resources needed for FOIA compliance

X. Fees

- This includes charges for search, review (commercial-use requesters only), document duplication, and any other direct costs permitted under agency regulations.

A. Total amount of fees collected by agency for processing requests **\$10,365.48**

B. Percentage of total costs

XI. FOIA Regulations (Including the Fee Schedule)
(To be completed by the Department)